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CULTURE: POLICIES AND POLITICS

What are the relations between cultural policies and cultural politics? Too often, none at all. In the history of cultural studies so far, there has been no shortage of discussion of cultural politics. Only rarely, however, have such discussions taken account of the policy instruments through which cultural activities and institutions are funded and regulated in the mundane politics of bureaucratic and corporate life. *Culture: Policies and Politics* will address this imbalance. The books in this series will interrogate the role of culture in the organization of social relations of power, including those of class, nation, ethnicity and gender. They will also explore the ways in which political agendas in these areas are related to, and shaped by, policy processes and outcomes. In its commitment to the need for a fuller and clearer policy calculus in the cultural sphere, *Culture: Policies and Politics* will help to promote a significant transformation in the political ambit and orientation of cultural studies and related fields.

THE BIRTH OF  
THE MUSEUM

History, theory, politics

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London and New York



Figure 1.11 Bullock's Museum of Natural Curiosities

Source: Altick (1978).

In the event these apprehensions proved unfounded – partly because of the new technologies of regulation that were developed by public museums and related institutions, and partly because of the parallel developments which reorganized the social and architectural relations of popular recreations. By the end of the century, museums had, as George Brown Goode put it, become ‘passionless reformers’, capable of breaking up, segregating and regulating the conduct of those who entered through their doors. It was also true that the cultural environment surrounding the museum no longer delivered a rowdy crowd to those doors. This is not to say the museum visitor and the fair-goer were indistinguishable: to the contrary, they were significantly different from one another even when they were the same people. The two activities were perceived as different cultural occasions even by those who took part in both. But the gap between them had lessened to the degree that both had developed similar techniques for regulating the conduct of their participants.

## THE EXHIBITIONARY COMPLEX

In reviewing Foucault on the asylum, the clinic, and the prison as institutional articulations of power and knowledge relations, Douglas Crimp suggests that there ‘is another such institution of confinement ripe for analysis in Foucault’s terms – the museum – and another discipline – art history’ (Crimp 1985: 45). Crimp is no doubt right, although the terms of his proposal are misleadingly restrictive. For the emergence of the art museum was closely related to that of a wider range of institutions – history and natural science museums, dioramas and panoramas, national and, later, international exhibitions, arcades and department stores – which served as linked sites for the development and circulation of new disciplines (history, biology, art history, anthropology) and their discursive formations (the past, evolution, aesthetics, man) as well as for the development of new technologies of vision. Furthermore, while these comprised an intersecting set of institutional and disciplinary relations which might be productively analysed as particular articulations of power and knowledge, the suggestion that they should be construed as institutions of confinement is curious. It seems to imply that works of art had previously wandered through the streets of Europe like the Ships of Fools in Foucault’s *Madness and Civilisation*; or that geological and natural history specimens had been displayed before the world, like the condemned on the scaffold, rather than being withheld from public gaze, secreted in the *studiolo* of princes, or made accessible only to the limited gaze of high society in the *cabinets des curieux* of the aristocracy (Figure 2.1). Museums may have enclosed objects within walls, but the nineteenth century saw their doors opened to the general public – witnesses whose presence was just as essential to a display of power as had been that of the people before the spectacle of punishment in the eighteenth century.

Institutions, then, not of confinement but of exhibition, forming a complex of disciplinary and power relations whose development might more fruitfully be juxtaposed to, rather than aligned with, the formation of Foucault’s ‘carceral archipelago’. For the movement Foucault traces in *Discipline and Punish* is one in which objects and bodies – the scaffold and the body of the condemned – which had previously formed a part of the public display of



Figure 2.1 The cabinet of curiosities: the *Metallotheca* of Michele Mercati in the Vatican, 1719  
Source: Impey and MacGregor (1985).

power were withdrawn from the public gaze as punishment increasingly took the form of incarceration. No longer inscribed within a public dramaturgy of power, the body of the condemned comes to be caught up within an inward-looking web of power relations. Subjected to omnipresent forms of surveillance through which the message of power was carried directly to it so as to render it docile, the body no longer served as the surface on which, through the system of retaliatory marks inflicted on it in the name of the sovereign, the lessons of power were written for others to read:

The scaffold, where the body of the tortured criminal had been exposed to the ritually manifest force of the sovereign, the punitive theatre in which the representation of punishment was permanently available to the social body, was replaced by a great enclosed, complex and hierarchised structure that was integrated into the very body of the state apparatus.

(Foucault 1977: 115–16)

The institutions comprising ‘the exhibitionary complex’, by contrast, were involved in the transfer of objects and bodies from the enclosed and private

domains in which they had previously been displayed (but to a restricted public) into progressively more open and public arenas where, through the representations to which they were subjected, they formed vehicles for inscribing and broadcasting the messages of power (but of a different type) throughout society.

Two different sets of institutions and their accompanying knowledge/power relations, then, whose histories, in these respects, run in opposing directions. Yet they are also parallel histories. The exhibitionary complex and the carceral archipelago develop over roughly the same period – the late eighteenth to the mid-nineteenth century – and achieve developed articulations of the new principles they embodied within a decade or so of one another. Foucault regards the opening of the new prison at Mettray in 1840 as a key moment in the development of the carceral system. Why Mettray? Because, Foucault argues, ‘it is the disciplinary form at its most extreme, the model in which are concentrated all the coercive technologies of behaviour previously found in the cloister, prison, school or regiment and which, in being brought together in one place, served as a guide for the future development of carceral institutions’ (Foucault 1977: 293). In Britain, the opening of Pentonville Model Prison in 1842 is often viewed in a similar light. Less than a decade later the Great Exhibition of 1851 (see Figure 2.2) brought together an ensemble of disciplines and techniques of display that had been developed within the previous histories of museums, panoramas, Mechanics’ Institute exhibitions, art galleries, and arcades. In doing so, it translated these into exhibitionary forms which, in simultaneously ordering objects for public inspection and ordering the public that inspected, were to have a profound and lasting influence on the subsequent development of museums, art galleries, expositions, and department stores.

Nor are these entirely separate histories. At certain points they overlap, often with a transfer of meanings and effects between them. To understand their interrelations, however, it will be necessary, in borrowing from Foucault, to qualify the terms he proposes for investigating the development of power/knowledge relations during the formation of the modern period. For the set of such relations associated with the development of the exhibitionary complex serves as a check to the generalizing conclusions Foucault derives from his examination of the carceral system. In particular, it calls into question his suggestion that the penitentiary merely perfected the individualizing and normalizing technologies associated with a veritable swarming of forms of surveillance and disciplinary mechanisms which came to suffuse society with a new – and all pervasive – political economy of power. This is not to suggest that technologies of surveillance had no place in the exhibitionary complex but rather that their intrication with new forms of spectacle produced a more complex and nuanced set of relations through which power was exercised and relayed to – and, in part, through and by – the populace than the Foucaultian account allows.



Figure 2.2 The Great Exhibition, 1851: the Western, or British, Nave, looking East  
Source: Plate by H. Owen and M. Ferrier.

Foucault's primary concern, of course, is with the problem of order. He conceives the development of new forms of discipline and surveillance, as Jeffrey Minson puts it, as an 'attempt to reduce an ungovernable *populace* to a multiply differentiated *population*', parts of 'an historical movement aimed at transforming highly disruptive economic conflicts and political forms of disorder into quasi-technical or moral problems for social administration'. These mechanisms assumed, Minson continues, 'that the key to the populace's social and political unruliness and also the means of combating it lies in the "opacity" of the populace to the forces of order' (Minson 1985: 24). The exhibitionary complex was also a response to the problem of order, but one which worked differently in seeking to transform that problem into one of culture – a question of winning hearts and minds as well as the disciplining and training of bodies. As such, its constituent institutions reversed the orientations of the disciplinary apparatuses in seeking to render the forces and principles of order visible to the populace – transformed, here,

into a people, a citizenry – rather than vice versa. They sought not to map the social body in order to know the populace by rendering it visible to power. Instead, through the provision of object lessons in power – the power to command and arrange things and bodies for public display – they sought to allow the people, and *en masse* rather than individually, to know rather than be known, to become the subjects rather than the objects of knowledge. Yet, ideally, they sought also to allow the people to know and thence to regulate themselves; to become, in seeing themselves from the side of power, both the subjects and the objects of knowledge, knowing power and what power knows, and knowing themselves as (ideally) known by power, interiorizing its gaze as a principle of self-surveillance and, hence, self-regulation.

It is, then, as a set of cultural technologies concerned to organize a voluntarily self-regulating citizenry that I propose to examine the formation of the exhibitionary complex. In doing so, I shall draw on the Gramscian perspective of the ethical and educative function of the modern state to account for the relations of this complex to the development of the bourgeois democratic polity. Yet, while wishing to resist a tendency in Foucault towards misplaced generalizations, it is to Foucault's work that I shall look to unravel the relations between knowledge and power effected by the technologies of vision embodied in the architectural forms of the exhibitionary complex.

### DISCIPLINE, SURVEILLANCE, SPECTACLE

In discussing the proposals of late eighteenth-century penal reformers, Foucault remarks that punishment, while remaining a 'legible lesson' organized in relation to the body of the offended, was envisioned as 'a school rather than a festival; an ever-open book rather than a ceremony' (Foucault 1977: 111). Hence, in schemes to use convict labour in public contexts, it was envisaged that the convict would repay society twice: once by the labour he provided, and a second time by the signs he produced, a focus of both profit and signification in serving as an ever-present reminder of the connection between crime and punishment:

Children should be allowed to come to the places where the penalty is being carried out; there they will attend their classes in civics. And grown men will periodically relearn the laws. Let us conceive of places of punishment as a Garden of the Laws that families would visit on Sundays.

(Foucault 1977: 111)

In the event, punishment took a different path with the development of the carceral system. Under both the *ancien régime* and the projects of the late eighteenth-century reformers, punishment had formed part of a public system of representation. Both regimes obeyed a logic according to which 'secret

punishment is a punishment half-wasted' (Foucault 1977: 111). With the development of the carceral system, by contrast, punishment was removed from the public gaze in being enacted behind the closed walls of the penitentiary, and had in view not the production of signs for society but the correction of the offender. No longer an art of public effects, punishment aimed at a calculated transformation in the behaviour of the convicted. The body of the offender, no longer a medium for the relay of signs of power, was zoned as the target for disciplinary technologies which sought to modify the behaviour through repetition.

The body and the soul, as principles of behaviour, form the element that is now proposed for punitive intervention. Rather than on an art of representation, this punitive intervention must rest on a studied manipulation of the individual. . . . As for the instruments used, these are no longer complexes of representation, reinforced and circulated, but forms of coercion, schemata of restraint, applied and repeated. Exercises, not signs . . .

(Foucault 1977: 128)

It is not this account itself that is in question here but some of the more general claims Foucault elaborates on its basis. In his discussion of 'the swarming of disciplinary mechanisms', Foucault argues that the disciplinary technologies and forms of observation developed in the carceral system – and especially the principle of panopticism, rendering everything visible to the eye of power – display a tendency 'to become "de-institutionalised", to emerge from the closed fortresses in which they once functioned and to circulate in a "free" state' (Foucault 1977: 211). These new systems of surveillance, mapping the social body so as to render it knowable and amenable to social regulation, mean, Foucault argues, that 'one can speak of the formation of a disciplinary society . . . that stretches from the enclosed disciplines, a sort of social "quarantine", to an indefinitely generalisable mechanism of "panopticism"' (ibid.: 216). A society, according to Foucault in his approving quotation of Julius, that 'is one not of spectacle, but of surveillance':

Antiquity had been a civilisation of spectacle. 'To render accessible to a multitude of men the inspection of a small number of objects': this was the problem to which the architecture of temples, theatres and circuses responded . . . . In a society in which the principal elements are no longer the community and public life, but, on the one hand, private individuals and, on the other, the state, relations can be regulated only in a form that is the exact reverse of the spectacle. It was to the modern age, to the ever-growing influence of the state, to its ever more profound intervention in all the details and all the relations of social life, that was reserved the task of increasing and perfecting its

guarantees, by using and directing towards that great aim the building and distribution of buildings intended to observe a great multitude of men at the same time.

(Foucault 1977: 216–17)

A disciplinary society: this general characterization of the modality of power in modern societies has proved one of the more influential aspects of Foucault's work. Yet it is an incautious generalization and one produced by a peculiar kind of misattention. For it by no means follows from the fact that punishment had ceased to be a spectacle that the function of displaying power – of making it visible for all to see – had itself fallen into abeyance.<sup>1</sup> Indeed, as Graeme Davison suggests, the Crystal Palace might serve as the emblem of an architectural series which could be ranged against that of the asylum, school, and prison in its continuing concern with the display of objects to a great multitude:

The Crystal Palace reversed the panoptical principle by fixing the eyes of the multitude upon an assemblage of glamorous commodities. The Panopticon was designed so that everyone could be seen; the Crystal Palace was designed so that everyone could see.

(Davison 1982/83: 7)

This opposition is a little overstated in that one of the architectural innovations of the Crystal Palace consisted in the arrangement of relations between the public and exhibits so that, while everyone could see, there were also vantage points from which everyone could be seen, thus combining the functions of spectacle and surveillance. None the less, the shift of emphasis is worth preserving for the moment, particularly as its force is by no means limited to the Great Exhibition. Even a cursory glance through Richard Altick's *The Shows of London* convinces that the nineteenth century was quite unprecedented in the social effort it devoted to the organization of spectacles arranged for increasingly large and undifferentiated publics (Altick 1978). Several aspects of these developments merit a preliminary consideration.

First, the tendency for society itself – in its constituent parts and as a whole – to be rendered as a spectacle. This was especially clear in attempts to render the city visible, and hence knowable, as a totality. While the depths of city life were penetrated by developing networks of surveillance, cities increasingly opened up their processes to public inspection, laying their secrets open not merely to the gaze of power but, in principle, to that of everyone; indeed, making the specular dominance of the eye of power available to all. By the turn of the century, Dean MacCannell notes, sightseers in Paris 'were given tours of the sewers, the morgue, a slaughterhouse, a tobacco factory, the government printing office, a tapestry works, the mint, the stock exchange and the supreme court in session' (MacCannell 1976: 57). No doubt such tours conferred only an imaginary dominance over the city, an illusory rather

than substantive controlling vision, as Dana Brand suggests was the case with earlier panoramas (Brand 1986). Yet the principle they embodied was real enough and, in seeking to render cities knowable in exhibiting the workings of their organizing institutions, they are without parallel in the spectacles of earlier regimes where the view of power was always 'from below'. This ambition towards a specular dominance over a totality was even more evident in the conception of international exhibitions which, in their heyday, sought to make the whole world, past and present, metonymically available in the assemblages of objects and peoples they brought together and, from their towers, to lay it before a controlling vision.

Second, the increasing involvement of the state in the provision of such spectacles. In the British case, and even more so the American, such involvement was typically indirect.<sup>2</sup> Nicholas Pearson notes that while the sphere of culture fell increasingly under governmental regulation in the second half of the nineteenth century, the preferred form of administration for museums, art galleries, and exhibitions was (and remains) via boards of trustees. Through these, the state could retain effective direction over policy by virtue of its control over appointments but without involving itself in the day-to-day conduct of affairs and so, seemingly, violating the Kantian imperative in subordinating culture to practical requirements (Pearson 1982: 8–13, 46–7). Although the state was initially prodded only reluctantly into this sphere of activity, there should be no doubt of the importance it eventually assumed. Museums, galleries, and, more intermittently, exhibitions played a pivotal role in the formation of the modern state and are fundamental to its conception as, among other things, a set of educative and civilizing agencies. Since the late nineteenth century, they have been ranked highly in the funding priorities of all developed nation-states and have proved remarkably influential cultural technologies in the degree to which they have recruited the interest and participation of their citizenries.

Finally, the exhibitionary complex provided a context for the *permanent* display of power/knowledge. In his discussion of the display of power in the *ancien régime*, Foucault stresses its episodic quality. The spectacle of the scaffold formed part of a system of power which 'in the absence of continual supervision, sought a renewal of its effect in the spectacle of its individual manifestations; of a power that was recharged in the ritual display of its reality as "super-power"' (Foucault 1977: 57). It is not that the nineteenth century dispensed entirely with the need for the periodic magnification of power through its excessive display, for the expositions played this role. They did so, however, in relation to a network of institutions which provided mechanisms for the permanent display of power. And for a power which was not reduced to periodic effects but which, to the contrary, manifested itself precisely in continually displaying its ability to command, order, and control objects and bodies, living or dead.

There is, then, another series from the one Foucault examines in tracing

the shift from the ceremony of the scaffold to the disciplinary rigours of the penitentiary. Yet it is a series which has its echo and, in some respects, model in another section of the socio-judicial apparatus: the trial. The scene of the trial and that of punishment traversed one another as they moved in opposite directions during the early modern period. As punishment was withdrawn from the public gaze and transferred to the enclosed space of the penitentiary, so the procedures of trial and sentencing – which, except for England, had hitherto been mostly conducted in secret, 'opaque not only to the public but also to the accused himself' (Foucault 1977: 35) – were made public as part of a new system of judicial truth which, in order to function as truth, needed to be made known to all. If the asymmetry of these movements is compelling, it is no more so than the symmetry of the movement traced by the trial and the museum in the transition they make from closed and restricted to open and public contexts. And, as a part of a profound transformation in their social functioning, it was ultimately to these institutions – and not by witnessing punishment enacted in the streets nor, as Bentham had envisaged, by making the penitentiaries open to public inspection – that children, and their parents, were invited to attend their lessons in civics.

Moreover, such lessons consisted not in a display of power which, in seeking to terrorize, positioned the people on the other side of power as its potential recipients but sought rather to place the people – conceived as a nationalized citizenry – on this side of power, both its subject and its beneficiary. To identify with power, to see it as, if not directly theirs, then indirectly so, a force regulated and channelled by society's ruling groups but for the good of all: this was the rhetoric of power embodied in the exhibitionary complex – a power made manifest not in its ability to inflict pain but by its ability to organize and co-ordinate an order of things and to produce a place for the people in relation to that order. Detailed studies of nineteenth-century expositions thus consistently highlight the ideological economy of their organizing principles, transforming displays of machinery and industrial processes, of finished products and *objets d'art*, into material signifiers of progress – but of progress as a collective national achievement with capital as the great co-ordinator (Silverman 1977, Rydell 1984). This power thus subjugated by flattery, placing itself on the side of the people by affording them a place within its workings; a power which placed the people behind it, inveigled into complicity with it rather than cowed into submission before it. And this power marked out the distinction between the subjects and the objects of power not within the national body but, as organized by the many rhetorics of imperialism, between that body and other, 'non-civilized' peoples upon whose bodies the effects of power were unleashed with as much force and theatricality as had been manifest on the scaffold. This was, in other words, a power which aimed at a rhetorical effect through its representation of otherness rather than at any disciplinary effects.

Yet it is not merely in terms of its ideological economy that the exhib-

itionary complex must be assessed. While museums and expositions may have set out to win the hearts and minds of their visitors, these also brought their bodies with them creating architectural problems as vexed as any posed by the development of the carceral archipelago. The birth of the latter, Foucault argues, required a new architectural problematic:

that of an architecture that is no longer built simply to be seen (as with the ostentation of palaces), or to observe the external space (cf. the geometry of fortresses), but to permit an internal, articulated and detailed control – to render visible those who are inside it; in more general terms, an architecture that would operate to transform individuals: to act on those it shelters, to provide a hold on their conduct, to carry the effects of power right to them, to make it possible to know them, to alter them.

(Foucault 1977: 172)

As Davison notes, the development of the exhibitionary complex also posed a new demand: that everyone should see, and not just the ostentation of imposing façades but their contents too. This, too, created a series of architectural problems which were ultimately resolved only through a ‘political economy of detail’ similar to that applied to the regulation of the relations between bodies, space, and time within the penitentiary. In Britain, France, and Germany, the late eighteenth and early nineteenth centuries witnessed a spate of state-sponsored architectural competitions for the design of museums in which the emphasis shifted progressively away from organizing spaces of display for the private pleasure of the prince or aristocrat and towards an organization of space and vision that would enable museums to function as organs of public instruction (Seling 1967). Yet, as I have already suggested, it is misleading to view the architectural problematics of the exhibitionary complex as simply reversing the principles of panopticism. The effect of these principles, Foucault argues, was to abolish the crowd conceived as ‘a compact mass, a locus of multiple exchanges, individualities merging together, a collective effect’ and to replace it with ‘a collection of separated individualities’ (Foucault 1977: 201). However, as John MacArthur notes, the Panopticon is simply a technique, not itself a disciplinary regime or essentially a part of one, and, like all techniques, its potential effects are not exhausted by its deployment within any of the regimes in which it happens to be used (MacArthur 1983: 192–3). The peculiarity of the exhibitionary complex is not to be found in its reversal of the principles of the Panopticon. Rather, it consists in its incorporation of aspects of those principles together with those of the panorama, forming a technology of vision which served not to atomize and disperse the crowd but to regulate it, and to do so by rendering it visible to itself, by making the crowd itself the ultimate spectacle.

An instruction from a ‘Short Sermon to Sightseers’ at the 1901 Pan-American Exposition enjoined: ‘Please remember when you get inside the

gates you are part of the show’ (cited in Harris 1978: 144). This was also true of museums and department stores which, like many of the main exhibition halls of expositions, frequently contained galleries affording a superior vantage point from which the layout of the whole and the activities of other visitors could also be observed.<sup>3</sup> It was, however, the expositions which developed this characteristic furthest in constructing viewing positions from which they could be surveyed as totalities: the function of the Eiffel Tower at the 1889 Paris exposition, for example. To see and be seen, to survey yet always be under surveillance, the object of an unknown but controlling look: in these ways, as micro-worlds rendered constantly visible to themselves, expositions realized some of the ideals of panopticism in transforming the crowd into a constantly surveyed, self-watching, self-regulating, and, as the historical record suggests, consistently orderly public – a society watching over itself.

Within the hierarchically organized system of looks of the penitentiary in which each level of looking is monitored by a higher one, the inmate constitutes the point at which all these looks culminate but he is unable to return a look of his own or move to a higher level of vision. The exhibitionary complex, by contrast, perfected a self-monitoring system of looks in which the subject and object positions can be exchanged, in which the crowd comes to commune with and regulate itself through interiorizing the ideal and ordered view of itself as seen from the controlling vision of power – a site of sight accessible to all. It was in thus democratizing the eye of power that the expositions realized Bentham’s aspiration for a system of looks within which the central position would be available to the public at all times, a model lesson in civics in which a society regulated itself through self-observation. But, of course, self-observation from a certain perspective. As Manfredo Tafuri puts it:

The arcades and the department stores of Paris, like the great expositions, were certainly the places in which the crowd, itself become a spectacle, found the spatial and visual means for a self-education from the point of view of capital.

(Tafuri 1976: 83)

However, this was not an achievement of architecture alone. Account must also be taken of the forces which, in shaping the exhibitionary complex, formed both its publics and its rhetorics.

### SEEING THINGS

It seems unlikely, come the revolution, that it will occur to anyone to storm the British Museum. Perhaps it always was. Yet, in the early days of its history, the fear that it might incite the vengeance of the mob was real enough. In 1780, in the midst of the Gordon Riots, troops were housed in the gardens

and building and, in 1848, when the Chartists marched to present the People's Charter to Parliament, the authorities prepared to defend the museum as vigilantly as if it had been a penitentiary. The museum staff were sworn in as special constables; fortifications were constructed around the perimeter; a garrison of museum staff, regular troops, and Chelsea pensioners, armed with muskets, pikes, and cutlasses, and with provisions for a three-day siege, occupied the buildings; stones were carried to the roof to be hurled down on the Chartists should they succeed in breaching the outer defences.<sup>4</sup>

This fear of the crowd haunted debates on the museum's policy for over a century. Acknowledged as one of the first public museums, its conception of the public was a limited one. Visitors were admitted only in groups of fifteen and were obliged to submit their credentials for inspection prior to admission which was granted only if they were found to be 'not exceptionable' (Wittlin 1949: 113). When changes to this policy were proposed, they were resisted by both the museum's trustees and its curators, apprehensive that the unruliness of the mob would mar the ordered display of culture and knowledge. When, shortly after the museum's establishment, it was proposed that there be public days on which unrestricted access would be allowed, the proposal was scuttled on the grounds, as one trustee put it, that some of the visitors from the streets would inevitably be 'in liquor' and 'will never be kept in order'. And if public days should be allowed, Dr Ward continued:

then it will be necessary for the Trustees to have a presence of a Committee of themselves attending, with at least two Justices of the Peace and the constables of the division of Bloomsbury . . . supported by a guard such as one as usually attends at the Play-House, and even after all this, Accidents must and will happen.

(Cited in Miller 1974: 62)

Similar objections were raised when, in 1835, a select committee was appointed to inquire into the management of the museum and suggested that it might be opened over Easter to facilitate attendance by the labouring classes. A few decades later, however, the issue had been finally resolved in favour of the reformers. The most significant shift in the state's attitude towards museums was marked by the opening of the South Kensington Museum in 1857 (Figure 2.3). Administered, eventually, under the auspices of the Board of Education, the museum was officially dedicated to the service of an extended and undifferentiated public with opening hours and an admissions policy designed to maximize its accessibility to the working classes. It proved remarkably successful, too, attracting over 15 million visits between 1857 and 1883, over 6.5 million of which were recorded in the evenings, the most popular time for working-class visitors who, it seems, remained largely sober. Henry Cole, the first director of the museum and an ardent advocate of the role museums should play in the formation of a rational public culture, pointedly rebutted the conceptions of the unruly mob which

had informed earlier objections to open admissions policies. Informing a House of Commons committee in 1860 that only one person had had to be excluded for not being able to walk steadily, he went on to note that the sale of alcohol in the refreshment rooms had averaged out, as Altick summarizes it, at 'two and a half drops of wine, fourteen-fifteenths of a drop of brandy, and ten and a half drops of bottled ale per capita' (Altick 1978: 500). As the evidence of the orderliness of the newly extended museum public mounted, even the British Museum relented and, in 1883, embarked on a programme of electrification to permit evening opening.

The South Kensington Museum thus marked a significant turning-point in the development of British museum policy in clearly enunciating the principles of the modern museum conceived as an instrument of public education. It provided the axis around which London's museum complex was to develop throughout the rest of the century and exerted a strong influence on the



Figure 2.3 The South Kensington Museum (later Victoria and Albert): interior of the South Court, eastern portion, from the south, 1876 (drawing by John Watkins)

Source: Physik (1982).



development of museums in the provincial cities and towns. These now rapidly took advantage of the Museum Bill of 1845 (hitherto used relatively sparingly) which empowered local authorities to establish museums and art galleries: the number of public museums in Britain increased from 50 in 1860 to 200 in 1900 (White 1983). In its turn, however, the South Kensington Museum had derived its primary impetus from the Great Exhibition which, in developing a new pedagogic relation between state and people, had also subdued the spectre of the crowd. This spectre had been raised again in the debates set in motion by the proposal that admission to the exhibition should be free. It could only be expected, one correspondent to *The Times* argued, that both the rules of decorum and the rights of property would be violated if entry were made free to 'his majesty the mob'. These fears were exacerbated by the revolutionary upheavals of 1848, occasioning several European monarchs to petition that the public be banned from the opening ceremony (planned for May Day) for fear that this might spark off an insurrection which, in turn, might give rise to a general European conflagration (Shorter 1966). And then there was the fear of social contagion should the labouring classes be allowed to rub shoulders with the upper classes.

In the event, the Great Exhibition proved a transitional form. While open to all, it also stratified its public in providing different days for different classes of visitors regulated by varying prices of admission. In spite of this limitation, the exhibition proved a major spur to the development of open-door policies. Attracting over 6 million visitors itself, it also vastly stimulated the attendance at London's main historic sites and museums: visits to the British Museum, for example, increased from 720,643 in 1850 to 2,230,242 in 1851 (Altick 1978: 467). Perhaps more important, though, was the orderliness of the public which, in spite of the 1,000 extra constables and 10,000 troops kept on stand-by, proved duly appreciative, decorous in its bearing and entirely apolitical. More than that, the exhibition transformed the many-headed mob into an ordered crowd, a part of the spectacle and a sight of pleasure in itself. Victoria, in recording her impressions of the opening ceremony, dwelt particularly on her pleasure in seeing so large, so orderly, and so peaceable a crowd assembled in one place:

The Green Park and Hyde Park were one mass of densely crowded human beings, in the highest good humour and most enthusiastic. I never saw Hyde Park look as it did, being filled with crowds as far as the eye could see.

(Cited in Gibbs-Smith 1981: 18)

Nor was this entirely unprepared for. The working-class public the exhibition attracted was one whose conduct had been regulated into appropriate forms in the earlier history of the Mechanics Institute exhibitions. Devoted largely to the display of industrial objects and processes, these exhibitions pioneered policies of low admission prices and late opening hours

to encourage working-class attendance long before these were adopted within the official museum complex. In doing so, moreover, they sought to tutor their visitors on the modes of deportment required if they were to be admitted. Instruction booklets advised working-class visitors how to present themselves, placing particular stress on the need to change out of their working clothes – partly so as not to soil the exhibits, but also so as not to detract from the pleasures of the overall spectacle; indeed, to become parts of it:

Here is a visitor of another sort; the mechanic has resolved to treat himself with a few hours' holiday and recreation; he leaves the 'grimy shop', the dirty bench, and donning his Saturday night suit he appears before us – an honourable and worthy object.

(Kusamitsu 1980: 77)

In brief, the Great Exhibition and subsequently the public museums developed in its wake found themselves heirs to a public which had already been formed by a set of pedagogic relations which, developed initially by voluntary organizations – in what Gramsci would call the realm of civil society – were henceforward to be more thoroughly promoted within the social body in being subjected to the direction of the state.

Not, then, a history of confinement but one of the opening up of objects to more public contexts of inspection and visibility: this is the direction of movement embodied in the formation of the exhibitionary complex. A movement which simultaneously helped to form a new public and inscribe it in new relations of sight and vision. Of course, the precise trajectory of these developments in Britain was not followed elsewhere in Europe. None the less, the general direction of development was the same. While earlier collections (whether of scientific objects, curiosities, or works of art) had gone under a variety of names (museums, *studioli*, *cabinets des curieux*, *Wunderkammern*, *Kunstkammern*) and fulfilled a variety of functions (the storing and dissemination of knowledge, the display of princely and aristocratic power, the advancement of reputations and careers), they had mostly shared two principles: that of private ownership and that of restricted access.<sup>5</sup> The formation of the exhibitionary complex involved a break with both in effecting the transfer of significant quantities of cultural and scientific property from private into public ownership where they were housed within institutions administered by the state for the benefit of an extended general public.

The significance of the formation of the exhibitionary complex, viewed in this perspective, was that of providing new instruments for the moral and cultural regulation of the working classes. Museums and expositions, in drawing on the techniques and rhetorics of display and pedagogic relations developed in earlier nineteenth-century exhibitionary forms, provided a context in which the working- and middle-class publics could be brought together and the former – having been tutored into forms of behaviour to suit them for the occasion – could be exposed to the improving influence of the

latter. A history, then, of the formation of a new public and its inscription in new relations of power and knowledge. But a history accompanied by a parallel one aimed at the destruction of earlier traditions of popular exhibition and the publics they implied and produced. In Britain, this took the form, *inter alia*, of a concerted attack on popular fairs owing to their association with riot, carnival, and, in their side-shows, the display of monstrosities and curiosities which, no longer enjoying elite patronage, were now perceived as impediments to the rationalizing influence of the restructured exhibitionary complex.

Yet, by the end of the century, fairs were to be actively promoted as an aid rather than a threat to public order. This was partly because the mechanization of fairs meant that their entertainments were increasingly brought into line with the values of industrial civilization, a testimony to the virtues of progress.<sup>6</sup> But it was also a consequence of changes in the conduct of fairgoers. By the end of the century, Hugh Cunningham argues, 'fairgoing had become a relatively routine ingredient in the accepted world of leisure' as 'fairs became tolerated, safe, and in due course a subject of nostalgia and revival' (Cunningham 1982: 163). The primary site for this transformation of fairs and the conduct of their publics – although never quite so complete as Cunningham suggests – was supplied by the fair zones of the late-nineteenth-century expositions. It was here that two cultures abutted on to one another, the fair zones forming a kind of buffer region between the official and the popular culture with the former seeking to reach into the latter and moderate it. Initially, these fair zones established themselves independently of the official expositions and their organizing committees. The product of the initiative of popular showmen and private traders eager to exploit the market the expositions supplied, they consisted largely of an *ad hoc* melange of both new (mechanical rides) and traditional popular entertainments (freak shows, etc.) which frequently mocked the pretensions of the expositions they adjoined. Burton Benedict summarizes the relations between expositions and their amusement zones in late nineteenth-century America as follows:

Many of the display techniques used in the amusement zone seemed to parody those of the main fair. Gigantism became enormous toys or grotesque monsters. Impressive high structures became collapsing or whirling amusement 'rides'. The solemn female allegorical figures that symbolised nations (Miss Liberty, Britannia) were replaced by comic male figures (Uncle Sam, John Bull). At the Chicago fair of 1893 the gilded female statue of the Republic on the Court of Honour contrasted with a large mechanical Uncle Sam on the Midway that delivered forty thousand speeches on the virtues of Hub Gore shoe elastics. Serious propagandists for manufacturers and governments in the main fair gave way to barkers and pitch men. The public no longer had to play the role of impressed spectators. They were invited to become frivolous participants. Order was replaced by jumble, and instruction by entertainment.

(Benedict 1983: 53–4)

As Benedict goes on to note, the resulting tension between unofficial fair and official exposition led to 'exposition organisers frequently attempting to turn the amusement zone into an educational enterprise or at least to regulate the type of exhibit shown'. In this, they were never entirely successful. Into the twentieth-century, the amusement zones remained sites of illicit pleasures – of burlesque shows and prostitution – and of ones which the expositions themselves aimed to render archaic. Altick's 'monster-mongers and retailers of other strange sights' seem to have been as much in evidence at the Panama Pacific Exhibition of 1915 as they had been, a century earlier, at St Bartholomew's Fair, Wordsworth's Parliament of Monsters (McCullough 1966: 76). None the less, what was evident was a significant restructuring in the ideological economy of such amusement zones as a consequence of the degree to which, in subjecting them to more stringent forms of control and direction, exposition authorities were able to align their thematics to those of the official expositions themselves and, thence, to those of the rest of the exhibitionary complex. Museums, the evidence suggests, appealed largely to the middle classes and the skilled and respectable working classes and it seems likely that the same was true of expositions. The link between expositions and their adjoining fair zones, however, provided a route through which the exhibitionary complex and the disciplines and knowledges which shaped its rhetorics acquired a far wider and more extensive social influence.

### THE EXHIBITIONARY DISCIPLINES

The space of representation constituted by the exhibitionary complex was shaped by the relations between an array of new disciplines: history, art history, archaeology, geology, biology, and anthropology. Whereas the disciplines associated with the carceral archipelago were concerned to reduce aggregates to individualities, rendering the latter visible to power and so amenable to control, the orientation of these disciplines – as deployed in the exhibitionary complex – might best be summarized as that of 'show and tell'. They tended also to be generalizing in their focus. Each discipline, in its museological deployment, aimed at the representation of a type and its insertion in a developmental sequence for display to a public.

Such principles of classification and display were alien to the eighteenth century. Thus, in Sir John Soane's Museum, architectural styles are displayed in order to demonstrate their essential permanence rather than their change and development (Davies 1984: 54). The emergence of a historicized framework for the display of human artefacts in early-nineteenth-century museums was thus a significant innovation. But not an isolated one. As Stephen Bann shows, the emergence of a 'historical frame' for the display of museum exhibits was concurrent with the development of an array of disciplinary and other practices which aimed at the life-like reproduction of an authenticated past and its representation as a series of stages leading to

the present – the new practices of history writing associated with the historical novel and the development of history as an empirical discipline, for example (Bann 1984). Between them, these constituted a new space of representation concerned to depict the development of peoples, states, and civilizations through time conceived as a progressive series of developmental stages.

The French Revolution, Germaine Bazin suggests, played a key role in opening up this space of representation by breaking the chain of dynastic succession that had previously vouchsafed a unity to the flow and organization of time (Bazin 1967: 218). Certainly, it was in France that historicized principles of museum display were first developed. Bazin stresses the formative influence of the Musée des monuments français (1795) in exhibiting works of art in galleries devoted to different periods, the visitor's route leading from earlier to later periods, with a view to demonstrating both the painterly conventions peculiar to each epoch and their historical development. He accords a similar significance to Alexandre du Sommerard's collection at the Hôtel de Cluny which, as Bann shows, aimed at 'an integrative construction of historical totalities', creating the impression of a historically authentic milieu by suggesting an essential and organic connection between artefacts displayed in rooms classified by period (Bann 1984: 85).

Bann argues that these two principles – the *galleria progressiva* and the period room, sometimes employed singly, at others in combination – constitute the distinctive poetics of the modern historical museum. It is important to add, though, that this poetics displayed a marked tendency to be nationalized. If, as Bazin suggests, the museum became 'one of the fundamental institutions of the modern state' (Bazin 1967: 169), that state was also increasingly a nation-state. The significance of this was manifested in the relations between two new historical times – national and universal – which resulted from an increase in the vertical depth of historical time as it was both pushed further and further back into the past and brought increasingly up to date. Under the impetus of the rivalry between France and Britain for dominion in the Middle East, museums, in close association with archaeological excavations of progressively deeper pasts, extended their time horizons beyond the medieval period and the classical antiquities of Greece and Rome to encompass the remnants of the Egyptian and Mesopotamian civilizations. At the same time, the recent past was historicized as the newly emerging nation-states sought to preserve and immemorialize their own formation as a part of that process of 'nationing' their populations that was essential to their further development. It was as a consequence of the first of these developments that the prospect of a universal history of civilization was opened up to thought and materialized in the archaeological collections of the great nineteenth-century museums. The second development, however, led to these universal histories being annexed to national histories as, within

the rhetorics of each national museum complex, collections of national materials were represented as the outcome and culmination of the universal story of civilization's development.

Nor had displays of natural or geological specimens been organized historically in the various precursors of nineteenth-century public museums. Throughout the greater part of the eighteenth century, principles of scientific classification testified to a mixture of theocratic, rationalist, and proto-evolutionist systems of thought. Translated into principles of museological display, the result was the table, not the series, with species being arranged in terms of culturally codified similarities/dissimilarities in their external appearances rather than being ordered into temporally organized relations of precession/succession. The crucial challenges to such conceptions came from developments within geology and biology, particularly where their researches overlapped in the stratigraphical study of fossil remains.<sup>7</sup> However, the details of these developments need not concern us here. So far as their implications for museums were concerned, their main significance was that of allowing for organic life to be conceived and represented as a temporally ordered succession of different forms of life where the transitions between them were accounted for not as a result of external shocks (as had been the case in the eighteenth century) but as the consequence of an inner momentum inscribed within the concept of life itself.<sup>8</sup>

If developments within history and archaeology thus allowed for the emergence of new forms of classification and display through which the stories of nations could be told and related to the longer story of Western civilization's development, the discursive formations of nineteenth-century geology and biology allowed these cultural series to be inserted within the longer developmental series of geological and natural time. Museums of science and technology, heirs to the rhetorics of progress developed in national and international exhibitions, completed the evolutionary picture in representing the history of industry and manufacture as a series of progressive innovations leading up to the contemporary triumphs of industrial capitalism.

Yet, in the context of late-nineteenth-century imperialism, it was arguably the employment of anthropology within the exhibitionary complex which proved most central to its ideological functioning. For it played the crucial role of connecting the histories of Western nations and civilizations to those of other peoples, but only by separating the two in providing for an interrupted continuity in the order of peoples and races – one in which 'primitive peoples' dropped out of history altogether in order to occupy a twilight zone between nature and culture. This function had been fulfilled earlier in the century by the museological display of anatomical peculiarities which seemed to confirm polygenetic conceptions of mankind's origins. The most celebrated instance was that of Saartjie Baartman, the 'Hottentot Venus', whose protruding buttocks – interpreted as a sign of separate development – occasioned a flurry of scientific speculation when she was



Figure 2.4 The cabinet of curiosities: Ferrante Imperato's museum in Naples, 1599  
Source: Impey and MacGregor (1985).

displayed in Paris and London. On her death in 1815, an autopsy revealed alleged peculiarities in her genitalia which, likened to those of the orang-utan, were cited as proof positive of the claim that black peoples were the product of a separate – and, of course, inferior, more primitive, and bestial – line of descent. No less an authority than Cuvier lent his support to this conception in circulating a report of Baartman's autopsy and presenting her genital organs – 'prepared in a way so as to allow one to see the nature of the labia' (Cuvier, cited in Gilman 1985a: 214–15) – to the French Academy which arranged for their display in the Musée d'Ethnographie de Paris (now the Musée de l'homme).

Darwin's rebuttal of theories of polygenesis entailed that different means be found for establishing and representing the fractured unity of the human species. By and large, this was achieved by the representation of 'primitive peoples' as instances of arrested development, as examples of an earlier stage of species development which Western civilizations had long ago surpassed. Indeed, such peoples were typically represented as the still-living examples of the earliest stage in human development, the point of transition between nature and culture, between ape and man, the missing link necessary to account for the transition between animal and human history. Denied any history of their own, it was the fate of 'primitive peoples' to be dropped out

of the bottom of human history in order that they might serve, representationally, as its support – underlining the rhetoric of progress by serving as its counterpoints, representing the point at which human history emerges from nature but has not yet properly begun its course.

So far as the museological display of artefacts from such cultures was concerned, this resulted in their arrangement and display – as at the Pitt-Rivers Museum – in accordance with the genetic or typological system which grouped together all objects of a similar nature, irrespective of their ethnographic groupings, in an evolutionary series leading from the simple to the complex (van Keuren 1989). However, it was with regard to the display of human remains that the consequences of these principles of classification were most dramatically manifested. In eighteenth-century museums, such displays had placed the accent on anatomical peculiarities, viewed primarily as a testimony to the rich diversity of the chain of universal being. By the late nineteenth century, however, human remains were most typically displayed as parts of evolutionary series with the remains of still extant peoples being allocated the earliest position within them. This was particularly true for the remains of Australian Aborigines. In the early years of Australian settlement, the colony's museums had displayed little or no interest in Aboriginal remains (Kohlstedt 1983). The triumph of evolutionary theory transformed this situation, leading to a systematic rape of Aboriginal sacred sites – by the representatives of British, European, and American as well as Australian museums – for materials to provide a representational foundation for the story of evolution within, tellingly enough, natural history displays.<sup>9</sup>

The space of representation constituted in the relations between the disciplinary knowledges deployed within the exhibitionary complex thus permitted the construction of a temporally organized order of things and peoples. Moreover, that order was a totalizing one, metonymically encompassing all things and all peoples in their interactions through time. And an order which organized the implied public – the white citizenries of the imperialist powers – into a unity, representationally effacing divisions within the body politic in constructing a 'we' conceived as the realization, and therefore just beneficiaries, of the processes of evolution and identified as a unity in opposition to the primitive otherness of conquered peoples. This was not entirely new. As Peter Stallybrass and Allon White note, the popular fairs of the late eighteenth and early nineteenth centuries had exoticized the grotesque imagery of the carnival tradition by projecting it on to the representatives of alien cultures. In thus providing a normalizing function via the construction of a radically different Other, the exhibition of other peoples served as a vehicle for 'the edification of a national public and the confirmation of its imperial superiority' (Stallybrass and White 1986: 42). If, in its subsequent development, the exhibitionary complex latched on to this pre-existing representational space, what it added to it was a historical dimension.

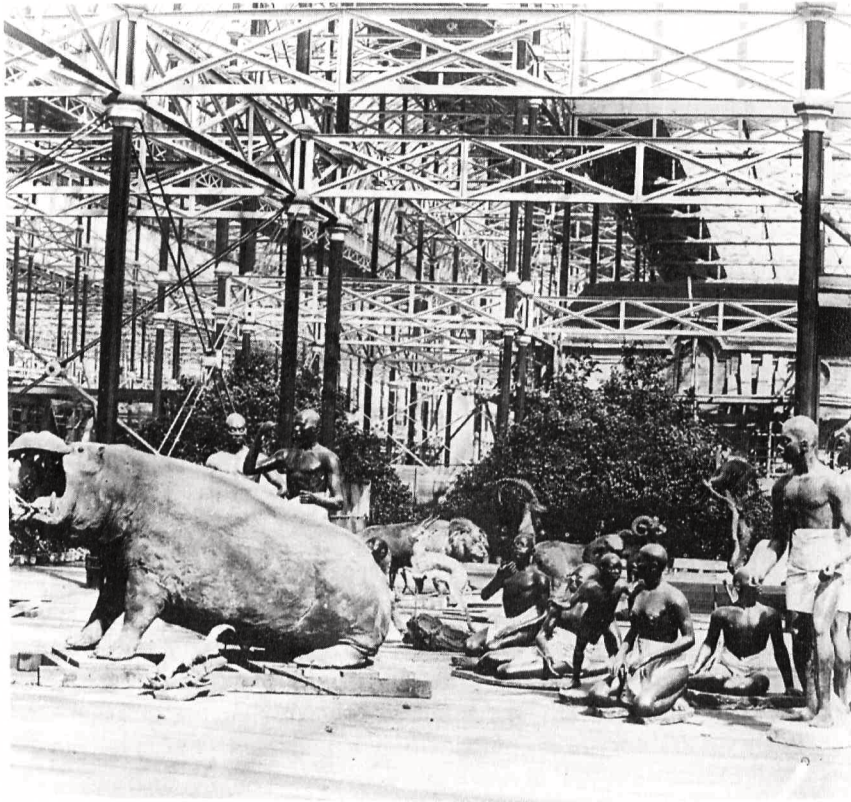


Figure 2.5 The Crystal Palace: stuffed animals and ethnographic figures  
Source: Plate by Delamotte.

### THE EXHIBITIONARY APPARATUSES

The space of representation constituted by the exhibitionary disciplines, while conferring a degree of unity on the exhibitionary complex, was also somewhat differently occupied – and to different effect – by the institutions comprising that complex. If museums gave this space a solidity and permanence, this was achieved at the price of a lack of ideological flexibility. Public museums instituted an order of things that was meant to last. In doing so, they provided the modern state with a deep and continuous ideological backdrop but one which, if it was to play this role, could not be adjusted to respond to shorter-term ideological requirements. Exhibitions met this need, injecting new life into the exhibitionary complex and rendering its ideological configurations more pliable in bending them to serve the conjuncturally specific hegemonic strategies of different national bourgeoisies. They made

the order of things dynamic, mobilizing it strategically in relation to the more immediate ideological and political exigencies of the particular moment.

This was partly an effect of the secondary discourses which accompanied exhibitions. Ranging from the state pageantry of their opening and closing ceremonies through newspaper reports to the veritable swarming of pedagogic initiatives organized by religious, philanthropic and scientific associations to take advantage of the publics which exhibitions produced, these often forged very direct and specific connections between the exhibitionary rhetoric of progress and the claims to leadership of particular social and political forces. The distinctive influence of the exhibitions themselves, however, consisted in their articulation of the rhetoric of progress to the rhetorics of nationalism and imperialism and in producing, via their control over their adjoining popular fairs, an expanded cultural sphere for the deployment of the exhibitionary disciplines.

The basic signifying currency of the exhibitions, of course, consisted in their arrangement of displays of manufacturing processes and products. Prior to the Great Exhibition, the message of progress had been carried by the arrangement of exhibits in, as Davison puts it, ‘a series of classes and sub-classes ascending from raw products of nature, through various manufactured goods and mechanical devices, to the “highest” forms of applied and fine art’ (Davison 1982/83: 8). As such, the class articulations of this rhetoric were subject to some variation. Mechanics Institutes’ exhibitions placed considerable stress on the centrality of labour’s contributions to the processes of production which, at times, allowed a radical appropriation of their message. ‘The machinery of wealth, here displayed,’ the *Leeds Times* noted in reporting an 1839 exhibition, ‘has been created by the men of hammers and papercaps; more honourable than all the sceptres and coronets in the world’ (cited in Kusamitsu 1980: 79). The Great Exhibition introduced two changes which decisively influenced the future development of the form.

First, the stress was shifted from the *processes* to the *products* of production, divested of the marks of their making and ushered forth as signs of the productive and co-ordinating power of capital and the state. After 1851, world fairs were to function less as vehicles for the technical education of the working classes than as instruments for their stupefaction before the reified products of their own labour, ‘places of pilgrimage’, as Benjamin put it, ‘to the fetish Commodity’ (Benjamin 1973: 165).

Second, while not entirely abandoned, the earlier progressivist taxonomy based on stages of production was subordinated to the dominating influence of principles of classification based on nations and the supra-national constructs of empires and races. Embodied, at the Crystal Palace, in the form of national courts or display areas, this principle was subsequently developed into that of separate pavilions for each participating country. Moreover, following an innovation of the Centennial Exhibition held at Philadelphia in 1876, these pavilions were typically zoned into racial groups: the Latin,

Teutonic, Anglo-Saxon, American, and Oriental being the most favoured classifications, with black peoples and the aboriginal populations of conquered territories, denied any space of their own, being represented as subordinate adjuncts to the imperial displays of the major powers. The effect of these developments was to transfer the rhetoric of progress from the relations between stages of production to the relations between races and nations by superimposing the associations of the former on to the latter. In the context of imperial displays, subject peoples were thus represented as occupying the lowest levels of manufacturing civilization. Reduced to displays of 'primitive' handicrafts and the like, they were represented as cultures without momentum except for that benignly bestowed on them from without through the improving mission of the imperialist powers. Oriental civilizations were allotted an intermediate position in being represented either as having at one time been subject to development but subsequently degenerating into stasis or as embodying achievements of civilization which, while developed by their own lights, were judged inferior to the standards set by Europe (Harris 1975). In brief, a progressivist taxonomy for the classification of goods and manufacturing processes was laminated on to a crudely racist teleological conception of the relations between peoples and races which culminated in the achievements of the metropolitan powers, invariably most impressively displayed in the pavilions of the host country.

Exhibitions thus located their preferred audiences at the very pinnacle of the exhibitionary order of things they constructed. They also installed them at the threshold of greater things to come. Here, too, the Great Exhibition led the way in sponsoring a display of architectural projects for the amelioration of working-class housing conditions. This principle was to be developed, in subsequent exhibitions, into displays of elaborate projects for the improvement of social conditions in the areas of health, sanitation, education, and welfare – promissory notes that the engines of progress would be harnessed for the general good. Indeed, exhibitions came to function as promissory notes in their totalities, embodying, if just for a season, utopian principles of social organization which, when the time came for the notes to be redeemed, would eventually be realized in perpetuity. As world fairs fell increasingly under the influence of modernism, the rhetoric of progress tended, as Rydell puts it, to be 'translated into a utopian statement about the future', promising the imminent dissipation of social tensions once progress had reached the point where its benefits might be generalized (Rydell 1984: 4).

Iain Chambers has argued that working- and middle-class cultures became sharply distinct in late nineteenth-century Britain as an urban commercial popular culture developed beyond the reach of the moral economy of religion and respectability. As a consequence, he argues, 'official culture was publicly limited to the rhetoric of monuments in the centre of town: the university, the museum, the theatre, the concert hall; otherwise it was reserved for the "private" space of the Victorian residence' (Chambers 1985: 9). While not

disputing the general terms of this argument, it does omit any consideration of the role of exhibitions in providing official culture with powerful bridge-heads into the newly developing popular culture. Most obviously, the official zones of exhibitions offered a context for the deployment of the exhibitionary disciplines which reached a more extended public than that ordinarily reached by the public museum system. The exchange of both staff and exhibits between museums and exhibitions was a regular and recurrent aspect of their relations, furnishing an institutional axis for the extended social deployment of a distinctively new ensemble of disciplines. Even within the official zones of exhibitions, the exhibitionary disciplines thus achieved an exposure to publics as large as any to which even the most commercialized forms of popular culture could lay claim: 32 million people attended the Paris Exposition of 1889; 27.5 million went to Chicago's Columbian Exposition in 1893 and nearly 49 million to Chicago's 1933/4 Century of Progress Exposition; the Glasgow Empire Exhibition of 1938 attracted 12 million visitors, and over 27 million attended the Empire Exhibition at Wembley in 1924/5 (MacKenzie 1984: 101). However, the ideological reach of exhibitions often extended significantly further as they established their influence over the popular entertainment zones which, while initially deplored by exhibition authorities, were subsequently to be managed as planned adjuncts to the official exhibition zones and, sometimes, incorporated into the latter. It was through this network of relations that the official public culture of museums reached into the developing urban popular culture, shaping and directing its development in subjecting the ideological thematics of popular entertainments to the rhetoric of progress.

The most critical development in this respect consisted in the extension of anthropology's disciplinary ambit into the entertainment zones, for it was here that the crucial work of transforming non-white peoples themselves – and not just their remains or artefacts – into object lessons of evolutionary theory was accomplished. Paris led the way here in the colonial city it constructed as part of its 1889 Exposition. Populated by Asian and African peoples in simulated 'native' villages, the colonial city functioned as the showpiece of French anthropology and, through its influence on delegates to the tenth Congrès Internationale d'Anthropologie et d'Archéologie Pré-historique held in association with the exposition, had a decisive bearing on the future modes of the discipline's social deployment. While this was true internationally, Rydell's study of American world fairs provides the most detailed demonstration of the active role played by museum anthropologists in transforming the Midways into living demonstrations of evolutionary theory by arranging non-white peoples into a 'sliding-scale of humanity', from the barbaric to the nearly civilized, thus underlining the exhibitionary rhetoric of progress by serving as visible counterpoints to its triumphal achievements. It was here that relations of knowledge and power continued to be invested in the public display of bodies, colonizing the space of earlier

freak and monstrosity shows in order to personify the truths of a new regime of representation.

In their interrelations, then, the expositions and their fair zones constituted an order of things and of peoples which, reaching back into the depths of prehistoric time as well as encompassing all corners of the globe, rendered the whole world metonymically present, subordinated to the dominating gaze of the white, bourgeois, and (although this is another story) male eye of the metropolitan powers. But an eye of power which, through the development of the technology of vision associated with exposition towers and the positions for seeing these produced in relation to the miniature ideal cities of the expositions themselves, was democratized in being made available to all. Earlier attempts to establish a specular dominance over the city had, of course, been legion – the camera obscura, the panorama – and often fantastic in their technological imaginings. Moreover, the ambition to render the whole world, as represented in assemblages of commodities, subordinate to the controlling vision of the spectator was present in world exhibitions from the outset. This was represented synecdochically at the Great Exhibition by Wyld's Great Globe, a brick rotunda which the visitor entered to see plaster casts of the world's continents and oceans. The principles embodied in the Eiffel Tower, built for the 1889 Paris Exposition and repeated in countless subsequent expositions, brought these two series together, rendering the project of specular dominance feasible in affording an elevated vantage point over a micro-world which claimed to be representative of a larger totality.

Barthes has aptly summarized the effects of the technology of vision embodied in the Eiffel Tower. Remarking that the tower overcomes 'the habitual divorce between *seeing* and *being seen*', Barthes argues that it acquires a distinctive power from its ability to circulate between these two functions of sight:

An object when we look at it, it becomes a lookout in its turn when we visit it, and now constitutes as an object, simultaneously extended and collected beneath it, that Paris which just now was looking at it.

(Barthes 1979: 4)

A sight itself, it becomes the site for a sight; a place both to see and be seen from, which allows the individual to circulate between the object and subject positions of the dominating vision it affords over the city and its inhabitants (see Figure 2.6). In this, its distancing effect, Barthes argues, 'the Tower makes the city into a kind of nature; it constitutes the swarming of men into a landscape, it adds to the frequently grim urban myth a romantic dimension, a harmony, a mitigation', offering 'an immediate consumption of a humanity made natural by that glance which transforms it into space' (Barthes 1979: 8). It is because of the dominating vision it affords, Barthes continues, that, for the visitor, 'the Tower is the first obligatory monument; it is a Gateway, it marks the transition to a knowledge' (ibid.: 14). And to the power associated

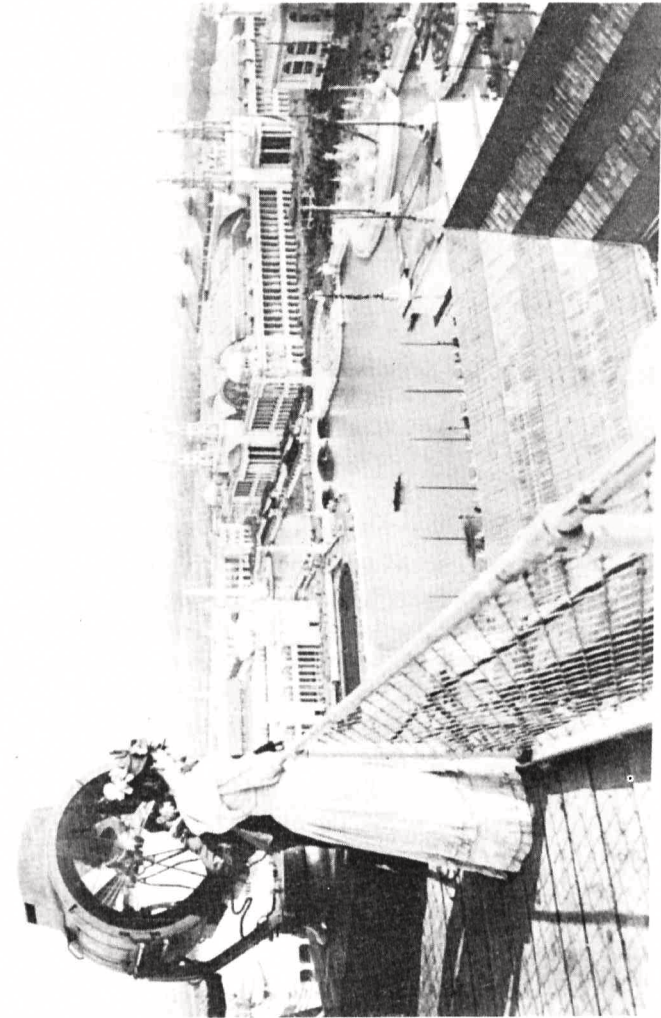


Figure 2.6 The Chicago Columbian Exposition, 1893: view from the roof of the Manufactures and Liberal Arts Building  
Source: Reid (1979).

with that knowledge: the power to order objects and persons into a world to be known and to lay it out before a vision capable of encompassing it as a totality.

In *The Prelude*, Wordsworth, seeking a vantage point from which to quell the tumultuousness of the city, invites his reader to ascend with him 'Above the press and danger of the crowd/Upon some showman's platform' at St Bartholomew's Fair, likened to mobs, riotings, and executions as occasions when the passions of the city's populace break forth into unbridled expression. The vantage point, however, affords no control:

All moveables of wonder, from all parts,  
 All here – Albinos, painted Indians, Dwarfs,  
 The Horse of knowledge, and the learned Pig,  
 The Stone-eater, the man that swallows fire,  
 Giants, Ventriloquists, the Invisible Girl,  
 The Bust that speaks and moves its goggling eyes,  
 The Wax-work, Clock-work, all the marvellous craft  
 Of modern Merlins, Wild Beasts, Puppet-shows,  
 All out-o'-the-way, far-fetched, perverted things,  
 All freaks of nature, all Promethean thoughts  
 of man, his dullness, madness, and their feats  
 All jumbled up together, to compose  
 A Parliament of Monsters.

(vii, 684–5; 706–18)

Stallybrass and White argue that this Wordsworthian perspective was typical of the early nineteenth-century tendency for the educated public, in withdrawing from participation in popular fairs, also to distance itself from, and seek some ideological control over, the fair by the literary production of elevated vantage points from which it might be observed. By the end of the century, the imaginary dominance over the city afforded by the showman's platform had been transformed into a cast-iron reality while the fair, no longer a symbol of chaos, had become the ultimate spectacle of an ordered totality. And the substitution of observation for participation was a possibility open to all. The principle of spectacle – that, as Foucault summarizes it, of rendering a small number of objects accessible to the inspection of a multitude of men – did not fall into abeyance in the nineteenth century: it was surpassed through the development of technologies of vision which rendered the multitude accessible to its own inspection.

## CONCLUSION

I have sought, in this chapter, to tread a delicate line between Foucault's and Gramsci's perspectives on the state, but without attempting to efface their differences so as to forge a synthesis between them. Nor is there a compelling

need for such a synthesis. The concept of the state is merely a convenient shorthand for an array of governmental agencies which – as Gramsci was among the first to argue in distinguishing between the coercive apparatuses of the state and those engaged in the organization of consent – need not be conceived as unitary with regard to either their functioning or the modalities of power they embody.

That said, however, my argument has been mainly with (but not against) Foucault. In the study already referred to, Pearson distinguishes between the 'hard' and the 'soft' approaches to the nineteenth-century state's role in the promotion of art and culture. The former consisted of 'a systematic body of knowledge and skills promulgated in a systematic way to specified audiences'. Its field was comprised by those institutions of schooling which exercised a forcible hold or some measure of constraint over their members and to which the technologies of self-monitoring developed in the carceral system undoubtedly migrated. The 'soft' approach, by contrast, worked 'by example rather than by pedagogy; by entertainment rather than by disciplined schooling; and by subtlety and encouragement' (Pearson 1982: 35). Its field of application consisted of those institutions whose hold over their publics depended on their voluntary participation.

There seems no reason to deny the different sets of knowledge/power relations embodied in these contrasting approaches, or to seek their reconciliation in some common principle. For the needs to which they responded were different. The problem to which the 'swarming of disciplinary mechanisms' responded was that of making extended populations governable. However, the development of bourgeois democratic polities required not merely that the populace be governable but that it assent to its governance, thereby creating a need to enlist active popular support for the values and objectives enshrined in the state. Foucault knows well enough the symbolic power of the penitentiary:

The high wall, no longer the wall that surrounds and protects, no longer the wall that stands for power and wealth, but the meticulously sealed wall, uncrossable in either direction, closed in upon the now mysterious work of punishment, will become, near at hand, sometimes even at the very centre of the cities of the nineteenth century, the monotonous figure, at once material and symbolic, of the power to punish.

(Foucault 1977: 116)

Museums were also typically located at the centre of cities where they stood as embodiments, both material and symbolic, of a power to 'show and tell' which, in being deployed in a newly constituted open and public space, sought rhetorically to incorporate the people within the processes of the state. If the museum and the penitentiary thus represented the Janus face of power, there was none the less – at least symbolically – an economy of effort between them. For those who failed to adopt the tutelary relation to the self promoted



by popular schooling or whose hearts and minds failed to be won in the new pedagogic relations between state and people symbolized by the open doors of the museum, the closed walls of the penitentiary threatened a sterner instruction in the lessons of power. Where instruction and rhetoric failed, punishment began.

## 3

## THE POLITICAL RATIONALITY OF THE MUSEUM

In her essay 'The Museum in the Disciplinary Society', Eilean Hooper-Greenhill argues that the ruptures of the French Revolution 'created the conditions of emergence for a new "truth", a new rationality, out of which came a new functionality for a new institution, the public museum' (Hooper-Greenhill 1989: 63). Established as a means of sharing what had previously been private, of exposing what had been concealed, the public museum 'exposed both the decadence and tyranny of the old forms of control, the *ancien régime*, and the democracy and utility of the new, the Republic' (ibid.: 68). Appropriating royal, aristocratic and church collections in the name of the people, destroying those items whose royal or feudal associations threatened the Republic with contagion and arranging for the display of the remainder in accordance with rationalist principles of classification, the Revolution transformed the museum from a symbol of arbitrary power into an instrument which, through the education of its citizens, was to serve the collective good of the state.

Yet, and from the very beginning, Hooper-Greenhill argues, (Hooper-Greenhill 1989) the public museum was shaped into being as an apparatus with two deeply contradictory functions: 'that of the elite temple of the arts, and that of a utilitarian instrument for democratic education' (Hooper-Greenhill 1989: 63). To which, she contends, there was later added a third function as the museum was shaped into an instrument of the disciplinary society. Through the institution of a division between the producers and consumers of knowledge – a division which assumed an architectural form in the relations between the hidden spaces of the museum, where knowledge was produced and organized in camera, and its public spaces, where knowledge was offered for passive consumption – the museum became a site where bodies, constantly under surveillance, were to be rendered docile.

In taking my bearings from these remarks, my purpose in what follows is to offer an account of the birth of the museum which can serve to illuminate its political rationality, a term I borrow from Foucault. The development of modern forms of government, Foucault argues, is traced in the emergence of new technologies which aim at regulating the conduct of individuals and